

Message Text

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APPROVED BY IO:RDMOREY
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PPC/IA(AID):MLSCHUWEILER(INFO)
LABOR:DPARKER (SUBS)
IO/IEP:ELBRUCE (INFO)
IO/AGR:PJBYRNES (INFO)
EB/IFD:EPREEG (INFO)
EB/ICM/ISM:AKOBLER (INFO)
EB/OT/GCP:JSLATTERY (INFO)
L:EKERLEY (INFO)
EB/OFD/FPD:FCMCELDOWNEY (INFO)
EB/ORF/ISM:BMILLER (INFO)
TA/AGR(AID):JLMALCOLM (INFO)
AGRICULTURE:PFINDLIN (INFO)
COMMERCE: TFIEDLER
COMMERCE: DGILL
LABOR:EHABBERTON

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TAGS: UNGA, UNIDO, PORG

SUBJECT: 31ST UNGA - SECOND COMMITTEE: PAKISTAN
RESOLUTION ON INDUSTRIAL REDEPLOYMENT (A/C.2/31/L.81,REV.1)

REFERENCES: (A) FIGGINS/REIMER DATAFAX NO. 55, 12/13/76

(B) REIMER/FIGGINS MISFAX NO. 254, 12/13/76; (C) USUN 6121

1. DEPT UNDERSTANDS FROM REF C THAT LARGE MAJORITY OF WEO DELS WILL ABSTAIN ON REVISED RESOLUTION L.81REV 1 WHICH WAS TRANSMITTED TO DEPT BY REF B. IN THIS SITUATION, U.S. DEL SHOULD VOTE "NO" AND EXPLAIN VOTE ALONG FOLLOWING LINES:

2. USG HAD HOPED THAT AGREEMENT COULD BE NEGOTIATED ON THE RESOLUTION PRESENTED BY PAKISTAN ON BEHALF OF THE GROUP OF 77 FOR SEVERAL REASONS. FIRST, THE USG DOES NOT OPPOSE REDEPLOYMENT OF INDUSTRY FROM DEVELOPED TO DEVELOPING COUNTRIES, PER SE. U.S. INDUSTRY, BY ITS OWN DECISION CONTINUALLY SHIFTS PRODUCTION FACILITIES BASED ON COMPARATIVE ECONOMIC ADVANTAGE.

3. SECOND, ALTHOUGH THE U.S. DOES MAINTAIN ITS POSITION ON THE LIMA DECLARATION TAKEN AT THE 2ND GENERAL CONFERENCE

OF UNIDO AND AT THE UNGA SEVENTH SPECIAL SESSION, THE USG IN 1975 DID NOT MAKE SPECIFIC RESERVATIONS ON THE ANTECEDENTS OF THIS RESOLUTION, VIZ., PARAGRAPH 59(C) OF THE LIMA DECLARATION AND PARAGRAPH 2 OF PART IV OF RESOLUTION 3362 OF THE SEVENTH SPECIAL SESSION WHICH DEAL WITH THE SUBJECT OF REDEPLOYMENT BECAUSE THESE ANTECEDENTS TOOK ACCOUNT OF THE STRUCTURE OF THE U.S. ECONOMY AND THE RELATIONSHIP OF THE GOVERNMENTAL AND PRIVATE SECTORS. UNFORTUNATELY, THE CLOCK RAN OUT BEFORE WE WERE ABLE AT THIS SESSION TO TAKE ACCOUNT OF THE FACTS OF LIFE ABOUT THE U.S. ECONOMY IN THIS RESOLUTION.
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4. A THIRD REASON IS THAT WE RECOGNIZE THAT NEGOTIATIONS ON L.81 REVISED ATTEMPTED TO TAKE ACCOUNT OF LIMITATIONS OF GOVERNMENTS IN MARKET ECONOMIES TO TAKE DIRECT ACTION ON REDEPLOYMENT OF INDUSTRIES. ONE EXAMPLE IS IN THE SECOND OPERATIVE PARAGRAPH WHEREIN GOVERNMENT PARTICIPATION IN UNIDO STUDIES WAS DELETED. OTHER EXAMPLES OF CHANGE TOWARD MAKING THE RESOLUTION ACCEPTABLE TO THE U.S. AND OTHERS ARE THE INCLUSION OF CAVEATS IN OPERATIVE PARAGRAPHS 2(A) AND 2(B). WE APPRECIATE THESE RECOGNITIONS OF OUR POSITION. WE REGRET THAT THEY WERE NOT ALSO APPLIED TO OPERATIVE PARA 3 AND THAT THEY DID NOT TAKE INTO ACCOUNT THE U.S. PROPOSALS FOR PARAGRAPHS 2(A) AND 2(B). RESOLUTION L.81 REVISED HAS POSED PROBLEMS FOR THE U.S. SIMILAR TO THOSE WE FACED IN THE LIMA PLAN OF ACTION PARAGRAPH 61(D). IN THE CASE OF L.81 REVISED, THE USG DOES NOT OPPOSE REDEPLOYMENT PER SE; IN THE CASE OF ART. 61(D) THE USG DID NOT OPPOSE CONSULTA-

TIONS, PER SE. IN BOTH CASES, HOWEVER, THE USG IS UNABLE TO UNDERTAKE COMMITMENTS TO INTERFERE WITH DECISIONS OF PRIVATE INDUSTRY AND LABOR CONCERNING THE LOCATION OF SPECIFIC, SELECTED INDUSTRIES. THE REDEPLOYMENT OF EXISTING INDUSTRY AND LOCATION OF NEW INDUSTRY ARE DECISIONS MADE BY OUR PRIVATE SECTOR BASED ON PRIVATE INDUSTRY JUDGMENTS IN RESPONSE TO MARKET CONDITIONS.

5. IN MORE GENERAL TERMS AND IN CONCLUSION, WE CONTINUE TO BELIEVE THAT THE REDEPLOYMENT OF INDUSTRIES SHOULD BE A MATTER OF THE EVOLUTION OF ECONOMIES RATHER THAN A QUESTION OF INTERNATIONAL POLICY OR NEGOTIATION. AT THE SAME TIME, WE RECOGNIZE THE IMPORTANCE OF FACILITATING SUCH AN EVOLUTIONARY APPROACH. WE ALSO RECOGNIZE THE USEFULNESS OF DEVELOPING POLICIES WHICH CAN ENABLE BUSINESSES AND WORKERS WHICH ARE LESS COMPETITIVE

INTERNATIONALLY TO MOVE INTO MORE VIABLE LINES OF
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PRODUCTION. HOWEVER, WE MUST OPPOSE RECOMMENDATIONS FOR POLICIES AND MEASURES, AS INCLUDED IN THIS RESOLUTION, WHICH REQUIRE DIRECT GOVERNMENT ACTION IN THE MARKET PLACE TO RELOCATE RESOURCES OUT OF SELECTED INDUSTRIES. KISSINGER

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